MS4 Programs: Quality, the Other Stormwater "Q"

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MS4 Rule and Regulations

- MS4 Municipal Separate Storm Sewer System
- A conveyance or system of conveyances (catch basins, curbs, gutters, ditches, man-made channels, or storm drains, including roads with drainage systems and municipal streets)
- Owned/operated by public body (State, City, County, etc.)
- Designed or used for collecting and conveying stormwater,
- Not a combined sewer or part of a publicly owned treatment works (POTW)







MS4 Rule and Regulations

- 1990 Phase I Rule large and medium community MS4s
 - Industrial stormwater and construction sites larger than 5 acres
- 1999 Phase II Rule small community MS4s
 - Construction sites 1 to 5 acres of disturbance
- Authorizes discharge of stormwater
- Authorizes non-stormwater discharges to MS4
 - Hydrant flushing, irrigation water, fire fighting flows, residential car washing
- Authorizes controlled construction site stormwater runoff
- Requires best management practices (BMP) to be implemented to the maximum extent practicable (MEP) to prevent or reduce pollutant discharges from the MS4



MS4 Rule and Regulations

- Illinois EPA administers the MS4 program in Illinois
- Phase II general MS4 permit
 - ILR40 general permit
- Over 440 agencies in Illinois covered
- 5 year duration



Program Implementation

- Municipalities are taking different approaches to implementing MS4 requirements
 - Unique programs tailored to specific water quality concerns
 - Countywide approach, with a county agency taking the lead
 - Watershed approach, pooling resources and developing program goals specific to the watershed



Minimum Control Measures (Program Areas)

- Six Minimum Control Measures have been established
 - Public Education and Outreach on Storm Water Impacts
 - Public Involvement / Participation
 - Illicit Discharge Detection and Elimination
 - Construction Site Storm Water Runoff Control
 - <u>Post-Construction Storm Water Management in New Development</u>
 <u>and Redevelopment</u>
 - Pollution Prevention/Good Housekeeping for Municipal Operations
- BMPs with measurable goals must be developed for each minimum control





- Develop and implement an ordinance to address postconstruction runoff from new development and redevelopment projects
- Require all regulated construction sites to have postconstruction management plans that meet or exceed the requirements of MS4 Permit, at least as protective as the Illinois Urban Manual, 2014.
- Implement a process to assess the water quality impacts in the design of all new and existing flood management projects
 - Include consideration of controls that can be used to minimize the impacts to site water quality and hydrology while still meeting the project objectives
 - Assess any potential impacts and effects on flood management projects due to climate change



- Develop and enforce a program to minimize the volume and pollutant load from new development and redevelopment projects that disturb greater than or equal to one acre
 - Less than one acre if part of a larger common plan of development
- Adopt strategies that incorporate infiltration, reuse, and evapotranspiration into a project to the maximum extent practicable
- Require a long term operation and maintenance plan for projects
- Develop and implement procedures for public input



- Develop and implement strategies which include a combination of structural and/or non-structural BMPs that will reduce the discharge of pollutants and the volume and velocity of storm water to the maximum extent practicable
 - Include effective water quality and watershed protection elements and be amenable to <u>modification due to climate</u> <u>change</u>



- Implement strategies in order of the following preference:
 - Preservation, including natural storage and infiltration
 - Preservation of existing natural streams, channels, and drainage ways
 - Minimization of new impervious surfaces
 - Conveyance of storm water in open vegetated channels
 - Construction of structures that provide quantity and quality control, structures serving multiple sites being preferable
 - Construction of structures that provide only quantity control



- Implement a program to minimize the volume of storm water runoff and pollutants from <u>public highways</u>, <u>streets</u>, <u>roads</u>, <u>parking</u> <u>lots</u>, <u>and sidewalks</u> that results in pollutant load reduction, increased infiltration</u>, evapotranspiration, and reuse of stormwater
 - Annual training for all employees who manage or are directly involved in the routine maintenance, repair, or replacement of public surfaces in current green infrastructure or low impact design techniques
 - Annual training for all contractors retained, contractors may provide training to their employees for projects



- Implement a program to minimize the volume of storm water runoff and pollutants from <u>existing privately owned</u> developed property
 - Source identification, establish an inventory of storm water and pollutants
 - Implementation of appropriate BMPs for the following:
 - Education on green infrastructure BMPs
 - Evaluation of existing flood control techniques to determine the feasibility of pollution control retrofits
 - Evaluation of existing flood control techniques to determine potential impacts and effects due to climate change
 - Implementation of additional controls for special events expected to generate significant pollution (fairs, parades, performances)
 - Implementation of appropriate maintenance programs or agreements for structural pollution control devices or systems
 - Management of pesticides and fertilizers
 - Street cleaning in targeted areas



TMDL Requirements

- Specific requirements for MS4s discharging to waterbodies where Total Maximum Daily Load (TMDL) analysis has been completed
 - Must review the TMDL to determine any requirements for control of storm water discharges
 - Must modify MS4 program to implement the TMDL within eighteen months of notification by the Agency
 - Determine if TMDL is for a pollutant likely to be found in stormwater discharges
 - Modify existing stormwater control measures and monitoring if necessary



Infiltration Restrictions

- Infiltration practices should not be implemented in any of the following circumstances:
 - Areas/sites where vehicle fueling and/or maintenance occur
 - Areas/sites with shallow bedrock which allow movement of pollutants into the groundwater
 - Areas/sites near Karst features
 - Areas/sites where contaminants in soil or groundwater could be mobilized by infiltration of storm water
 - Areas/sites within a delineated source water protection area for a public drinking water supply where there is potential for issues
 - Areas/sites within 400 feet of a community water supply well if there is not a wellhead protection delineation area or within 200 feet of a private water supply well



Evolution of Post-Construction Requirements

- Some states have been implementing the requirements on new development / re-development for years
- California example: LID BMPs must be designed to retain onsite
 - Infiltrate;
 - Harvest and use;
 - or evapotranspire
- Control stormwater runoff up to a percent average annual capture efficiency



<u>Water Quality Management Plan (WQMP)</u> for each new development



Examples - Hydrologic Source Controls

On-lot Rain Garden

Source: lowimpactdevelopment.org

Green Streets Green Infrastructure Digest

Simple Downspout Dispersion

Examples - Infiltration BMPs

Infiltration Basin Source: Pennsylvania Stormwater BMP Manual



Bioinfiltration





Examples – Harvest, Use, Biotreatment BMPs

Underground Detention Tank Source: www.webtecgeos.com



Above-Ground Cisterns Source: Sunset Publishing Corporation



Bioretention



Projects Requiring a WQMP

• Priority Projects

- New Development
 - Creates 10,000 sf or more of new impervious surface on a previously undeveloped site
- Significant Redevelopment
 - Adds or replaces 5,000 sf or more impervious surface on an alreadydeveloped site
- Non-Priority Projects
 - Non-Priority Project Plan



Evolution of Post-Construction Requirements

- Project WQMPs shall minimize effects of urbanization on:
 - Site hydrology
 - Hydromodification
 - Runoff flow rates or velocities
 - Pollutant loads
 - Urbanization effects minimized through one or more approaches:
 - Project-based controls and LID BMPs
 - Regional/subregional BMPs
 - Alternative compliance programs





Performance Criteria - Design Capture Storm Depth



Infiltration Feasibility Constraints



Hydromodification Susceptibility



MS4 Program Audits and Enforcement

- Not a direct focus on this program elements in most audits
- Common post-construction issue:
 - Lack of developing a post-construction requirement program
 - Not performing construction site inspections
 - Lack of on-site BMP implementation, SWPPP compliance
 - Not enforcing pollutant discharge events



Questions and Discussion

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